### Communicating Hawaii Agricultural Plan Health Impact Assessment (HIA) Findings for Policy Change

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### Workshop Objectives



- Review Hawaii Ag Plan HIA findings and recommendations
- Review existing advocacy efforts
- Identify HIA audiences & key decision makers
- Identify and develop messages

# Today's agenda



9:30	Welcome & Introductions
9:45	Findings and recommendations from the Hawai'i Agricultural Plan HIA
10:45	Legislative update and reports of related initiatives
11:45	LUNCH
12:30	Framing, audiences, messages, messengers
1:00	Creating communication strategies for this HIA
3:00	Next steps and wrap up
3:30	Closing

### HIA in Hawaii



### Hawai'i County Agricultural Development Plan HIA



### Ag Plan HIA: Goals



#### HIA

- Include health considerations in the Ag. Plan decision-making processes
- Develop a Plan that reflects community priorities
- Engage and involve community stakeholders throughout the HIA
- Promote alternatives to maximize health benefits & mitigate negative health impacts
- Build capacity of stakeholders to use HIA findings and recommendations in awareness building around health impacts of policy and land use decisions

#### **HIA Communications**

- Share findings with legislators and other relevant Hawaii Ag Plan stakeholders
- Share recommendations with decision-makers

### Ag Plan HIA: Purpose



- Predict future health impacts of 3 policies from the Hawaii Agricultural Plan
- Assess how the Ag plan would change access to jobs, effect on obesity and access to healthy food, intake of nutrition
- Use the findings we talk about today to inform decisions that County Council and state legislators are making

# 3 policies



- Institutional Buying
- Commercial Expansion
- Home Production



### HIA Addresses Determinants of Health



How does the proposed project, plan, policy affect Social, Economic & Political Factors Living & Working Conditions **Public Services** & Infrastructure Individual **Behaviors** Individual **Factors** Age, Gender, Genetics **HEALTH** 

and lead to health outcomes

# Steps of a HIA – What we did in Hawaii



Screening	Determines the need and value of a HIA	Done in grant proposal process			
Scoping	Which health impacts to evaluate, methods for analysis, and workplan	Scoped with 25 stakeholders during HIA training: decided on 3 policies within Ag. Plan and the health determinants of jobs, nutrition, access to food, social cohesion			
Assessment	<ul><li>1) existing health conditions</li><li>2) evaluation of potential health impacts</li></ul>	Assessment done by literature review, interviews, economic analysis			
Recommend ations	Strategies to manage identified adverse health impacts	Began at 4/7 meeting; vetted through survey monkey with ~ over 35 stakeholders			
Reporting	1) Develops HIA report  2) Communicates findings & recommendations	Presentations to stakeholders Develop summary material Dissemination Plan Framing strategy			
Monitoring	impacts on decision-making processes and the decision     impacts of the decision on health determinants				

### Step 5: Reporting



### Objective

To develop the HIA report and communicate findings and recommendations.

- Tasks
- Key points
- Tools
- Resources

### Potential Stakeholder Roles in HIA Reporting

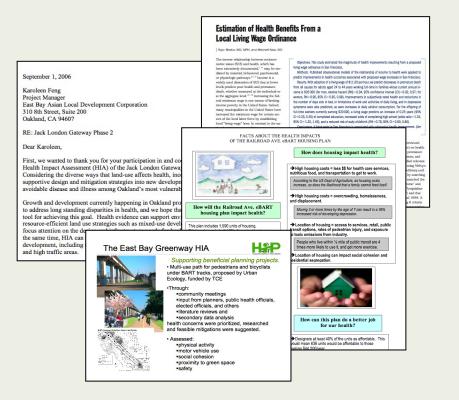


- Interpret and prioritize HIA findings and recommendations
- Help develop a communication, media and advocacy plan to report findings to decision-makers
- Carry out communication, media and advocacy activities to report HIA findings to key decision-makers
- Use HIA findings and recommendations to influence other related decisions

### **HIA Reporting Formats**



- Letters to proponents & decision-makers
- Comment letters on draft EIAs
- Formal report
- Presentations
- Peer-reviewed publications



# **Examples of HIA Reporting**



Paid Sick Days HIA
Farm to School HIA

### HIA Reporting Example 1



A Health Impact Assessment of the California Healthy Families, Healthy Workplaces Act of 2008
Paid Sick Days (PSD) Bill



**HIA Policy Question:** 

Does public health evidence support the hypothesized impacts of a mandatory requirement for paid sick days on health?

### **PSD Communication Strategies**







Figure 1. Taking no time off when sick: examples of potentia negative health outcomes.



Figure 2. Taking time off when sick, without paid sick days: examples of potential negative health outcomes.

he health of all Californians would significantly benefit if workers earned paid sick days and used them when ill or when a family member needs care. However, almost 40% of the California workforce—5.4 million workers—do not have the right to take paid time off from work when they are sick.

The California Healthy Families, Healthy Workplaces Act of 2008 (AB 2716) would guarantee that all workers in the state accrue at least one hour of paid sick time for every 30 hours worked. In the spring of 2008, Human Impact Partners and researchers at the San Francisco Department of Public Health conducted a Health Impact Assessment of the bill, evaluating how it could protect and improve public health. This report provides a summary of the findings of that assessment.

The best available public health evidence demonstrates that the California Healthy Families, Healthy Workplaces Act of 2008 would have significant positive public health impacts.
Guaranteed paid sick days would help reduce the spread of flu; protect the public from diseases carried by sick workers in restaurants and in long-term care facilities; prevent hunger and homelessness among sick low-income workers; and enable workers to stay home when they are sick or when they need to care for a sick dependent. We would all be better off if this commonsense workplace practice were to become law.

Figures 1 and 2 show examples of potential negative health outcomes associated with a worker without paid sick days becoming ill and either choosing to go to work or take time off. In both scenarios, there are potential negative health outcomes for the worker, coworkers, and customers, including additional people becoming sick, longer recovery times, hospitalization, need for additional medical care, and the health effects associated with lost wages and unemployment.

For the full report and references see www.humanimpact.org/PSD.

- HIA report
- Summary of findings
- TV, radio and print media
- Public testimony to legislative committees
- Lobby visits with legislators and staff

### **PSD: Message Framing**



"All Californians" - Previously a worker/ labor rights and economic issue

"Common sense" - Paid Sick Days, but no previous discussion of health

Disconnect between known best practices and current policies - CDC recommends people stay home when sick (recent H1N1 outbreak)



#### Stay home when you are sick.

If possible, stay home from work, school, and errands when you are sick. You will help prevent others from catching your illness.

### **PSD Outcomes**



- 2008 and 2009 CA bill died dues to budget issues
- CA HIA led to more PSD HIAs across the country
- Connecticut state legislature just passed PSD law
- Changed the way PSD legislation is discussed
- No longer just a labor issue
- CA Assembly Labor Committee Chair asked opponents whether they condoned disease outbreaks
- Co-author of the HIA was invited to testify in front of the national House Education and Labor Committee
- Advocates using H1N1 to make their case



F2S in Oregon
Dissemination strategies
Outcomes

### HIA Reporting Example 2



# A Health Impact Assessment of the Oregon HB 2800 2 Farm to School and School Garden Bill 2010



HIA Policy Question:

Does public health evidence support the hypothesized health impacts of government funding of locally grown food in public schools and school gardens?

### F2SSG Communication Strategies



#### CONCLUSIONS

▲▲▲ Strong impact on many

▲▲▲ Strong impact for few or small impact on many

▲▲ Moderate impact on medium number or strong

impact on few

Small impact on few

None No effect

\*\*\*\* 10+ strong studies

\*\*\* 5 -10 strong studies or data

\*\* 5 or more studies of weak and moderate quality; or

S studies and claim consistent with public health principles

I Enrolled children in Oregon public school system, Oregon Department of

Education, 2009-10.
2 Household Food Security in the
United States, 2009, US Dept. of
Agriculture, Economic Research Service,

survey of reported participation in school gardens; would be over two year grant time period.

4 Low estimate from 2010 Oregon Department Education number of School Districts that purchase local.

5 Certified estimate of Oregon population from US Gensu data. Population Research Centre, (28,000 School lunches served in (28,000 School lunches served in 2009-10 x \$3.00 for fruits and vegetables).

\* Indicates schools will have to take action beyond the reimbursement.

#### SUMMARY OF HEALTH OUTCOMES AND IMPACTS HIGHLIGHTS ON HB 2800 (\$23 MILLION)

			0 17
Health Outcome or Ma Health Determinant	gnitude of I w/ HIA Recs.	mpact Distribution	Quality of Evidence
Employment Impacts			
Health & life expectancy		Farm sector and related jobs	****
Job creation		~270 new jobs	****
Oregon product demand		100—197 School Districts <sup>4</sup>	****
Workers' ability to pay bills		~270 new jobs	****
Economic activity		3.16 economic multiplier	****
Impacts on Child Diet and Nu	ıtrition		
Meal program participation		561,698 public school children <sup>1</sup>	**
Child learning & academic attainment		561,698 public school children <sup>1</sup>	****
Household food security	<b>A A</b>	210,446 households <sup>2</sup>	***
School meal nutrition	<b>A A</b> +	561,698 public school children <sup>1</sup>	*
Child overweight & obesity	<b>A A</b> +	1 in 4 children	**
Farm to School and School G	arden Educa	tion Impacts	
Gardening education		~15,000 new children³	****
Child fruit & vegetable consumption	<b>A A A</b> <sup>+</sup>	561,698 school children <sup>1</sup>	****
Agriculture & nutrition education	<b>▲ ▲</b> <sup>÷</sup>	~15,000 new children³	***
Child nutrition knowledge	<b>A A</b> <sup>+</sup>	~15,000 new children³	***
Nutrition staff knowledge		100 —197 School Districts	**
Child achievement		~15,000 new children³	*
Child self-efficacy		~15,000 new children³	*
Child physical activity		~15,000 new children³	*
Impacts on Environmental He	ealth		
Oregon fruit & vegetable crops maintained	**	\$756,000 —\$15,120,000 in school purchases <sup>6</sup>	***
Demand for food grown with sustainable practices	<b>A</b>	Oregon food sectors	*
Greenhouse gas emissions from food transport		3,844,195 Oregonians <sup>5</sup>	**
Impacts on Social Capital			
Student relationships		~15,000 new children³	*
Producer, processor & school staff connections		~100 School Districts	***
December description of the second		15,000 1.11 3	ale.

- HIA report
- Summary of findings
- TV, radio and print media
- Public testimony to legislative committees
- Lobby visits with legislators and staff

† See report for full summary table, including impacts without HIA policy recommendations.

Parent school participation 

15,000 new children 

~15,000 new chil

### F2SSG: Message Framing



"Kids need our help to be healthy" - Instead of common frame of parental responsibility

"A smart investment" – To counter the frame that it is more costly to purchase locally and the scale-up costs. "A \$1 investment in F2S leverages \$4 in Oregon's economy."

Our kids' health is at stake – the number of children in Oregon at risk of overweight could fill 29,000 classrooms

We can't wait for change – obesity levels are rising and Oregon farmers are struggling

### F2SSG Outcomes



- HB 2800 is on the governor's desk passed by House and Senate
- Amended bill included 2.5 of 3 recommendations from HIA
- Mention of the HIA in legislature; they were invitated to present at subcommittee
- # and diversity of advocates involved? People who hadn't been involved originally (core group already core group) were then involved in F2SSG
- Upstream Public Health requests to present to state Dept of Education – which may influence how F2SSG is implemented in OR



# Hawaii Agriculture Plan HIA

Findings and Recommendations Highlights

### Recommendations & Mitigations



### Consider the following criteria in developing recommendations:

Responsive to predicted impacts

Specific and actionable

Experience-based and effective

Enforceable

Can be monitored

Technically feasible

Politically feasible

Economically efficient

Do not introduce additional negative consequences

### Agriculture in Hawaii County



Hawai'i County is the site of 63% of farmland and 38% of existing farm employment in the state

Effect of agricultural expansion on the island's economy could be significant

State of Hawai'i island imports 85-90% of its food (Hawai'i island imports less)

Legacy of former plantation agriculture and result of globalization of food supply



Economic impact of increase in local food production is more often discussed, but health impacts of this plan had not been evaluated

### Who did we involve?



- Agricon
- The Brantley Center
- Friends of the Future
- Hamakua Health Center
- Hawaii Alliance for Community-Based Economic Development
- Hawaii County Department of Research and Development
- Hawaii County Nutrition & Physical Activity Coalition
- Hawaii Island School Garden Network
- Hawaii State Child Nutrition Programs

- Hawaii State Department of Agriculture
- Hawaii State Department of Health
- The Nature Conservancy
- Kamehameha Schools, Land Assets Division, Hawaii Island
- Kawanui Farm
- Kona County Farm Bureau
- North Hawaii Outcomes Project
- Salvation Army
- Taro growers

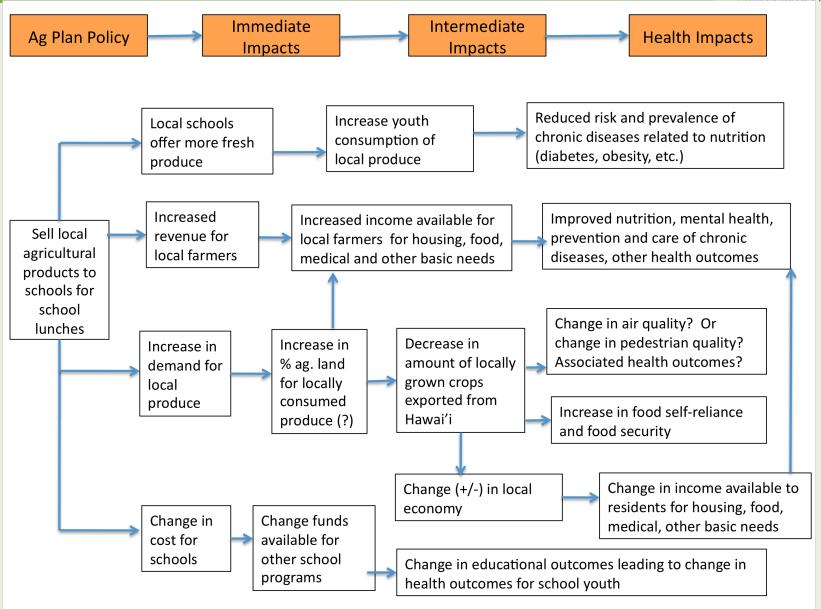
### Stakeholder Input



- HIA Training June 2010: stakeholders finalized screening
- April 2011: stakeholders hear preliminary results and contribute and prioritize specific recommendations
- July 2011: stakeholders discuss dissemination of HIA finding

### **Institutional Buying - Pathway**





### Institutional Buying - Findings



- DOE School Food Services branch provides 100,000 meals daily, statewide
- \$30 million annually in federal support is provided to the DOE, requiring procurement of 14 tons of fruit and vegetables per day
- Increased institutional buying is likely to have a large net positive impact on the health of children and families
- Improved nutrition security, by making healthy, fresh snacks and school lunches available to children
- Small impact on prevention of obesity, accrued over years
- Small impact on farm gate sales (still to be analyzed)

# Institutional Buying - Recommendations

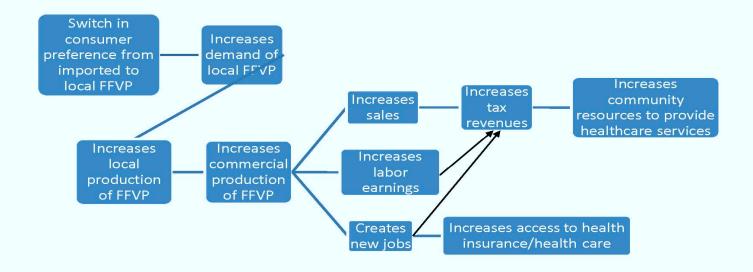


Recommendation	Responsible Body		
Fully utilize funds available under USDA's Fresh Fruit and Vegetable Program	Hawaii Dept. of Education		
Target specific foods (e.g. Okinawan sweet potato) for introduction into school menus	Hawaii County Farm-to-School Task Force		
Pilot at least one salad bar in a Hawaii Island DOE school complex by 2013	Hawaii Dept. of Education		
Establish a new school food authorities (SFA's) for Hawaii County School District w/ staffing	HDOA		
Encourage independent and charter schools to pilot food delivery systems to increase the amount of fresh, locally grown food in school lunch programs.*	Hawaii Association of Independent Schools (HAIS)		

### Commercial Expansion - Pathway



#### PATHWAY DIAGRAM: COMMERCIAL EXPANSION IN COUNTY OF HAWAII



### Commercial Expansion - Findings



### Why is Commercial Expansion Important?

Each year, we collectively spend over \$3 billion on imported food. If we can only switch 10% of this amount to <u>locally grown and produced</u> food, it would translate into \$300 million in sales or <u>an additional \$94 million</u> in revenue to our farmers (assuming a 30% farm share – 0.3 x \$313 = \$94 mil.)

This additional amount would <u>flow through our economy</u> and generate, economy-wide impacts of:

- •\$188 million in sales;
- •\$47 million in labor income;
- •\$6 million in state tax revenues; and
- More than 2,300 jobs.

### Commercial Expansion - Findings



### Comparative Measures: Hawaii County and Other Counties

County	Agricultural Land (acres)	% Total	Ag Labor Count	% Total	Population 2010	% Change (2000)
Hawaii	1,214,040	62.9%	2,350	37.9%	185,079	24.5%
Kauai	185,020	9.6%	550	8.9%	67,091	14.8%
Maui	402,354	20.8%	1,700	27.4%	154,834	20.9%
Oahu/Honolulu	128,810	6.7%	1,600	25.8%	953,207	8.8%
Total	1,930,224	100.0%	6,200	100.0%	1,360,301	12.3%

Source: Hawaii DBEDT, Land Use Commission records; Hawaii Ag Statistics, 2009; U.S. Census 2010

### Commercial Expansion - Findings



### Comparative Measures: Hawaii County and Other Counties

Value of Crop Sales (\$ 000)  Excludes Livestock										
County	2003	Rank		2004	Rank		2006	Rank	2008	Rank
County	2003	IXAIIK		2004	IXAIIK		2000	IXalik	2000	IXAIIK
Hawaii	\$ 132,331	2	\$	143,972	1	\$	152,302	1	\$ 137,086	3
Kauai	\$ 47,077	4	\$	47,652	4	\$	60,352	4	\$ 74,646	4
Maui	\$ 128,043	3	\$	129,200	3	\$	141,017	3	\$ 143,728	2
Oahu/Honolulu	\$ 154,229	1	\$	138,878	2	\$	146,013	2	\$ 166,679	1
Total	\$ 461,680		\$	459,702		\$	499,684		\$ 522,139	
Source: Hawaii Ag Statistics, 2009, 2007										

Significant potential in commercial expansion of agriculture in Hawaii County ... already leading producer of export crops - macadamia nuts, coffee, papayas, basil and flowers.

# Commercial Expansion - Recommendations



Recommendation	Responsible Body
Provide more outreach and encourage farmers to participate in the Enterprise Zone program	DBEDT, County R&D
Research/create model legal structures to make small private land parcels available to people who do not own land but want to farm /garden on a small family scale.	Hawaiian Legal Corp, NGOs, farm groups
Ag extension services adequately funded and stronger focus on on staple food production for local market	State legislature, UH
Seek higher value, nutritious crops for local consumption (e.g., salad greens, specialty tomatoes, sweet potatoes, organic)	CTAR Extension, County R&D, DOA
Utilize cull (off grade) farm products to support value-added production	Hawai'l Food Manufacturing Assoc.

# Commercial Expansion - Recommendations



Recommendation	Responsible Body
Revive secondary and community college level agricultural training to promote an agricultural career pathway	Hawaii Dept. of Education, Univ. of Hawaii
Facilitate the business/NGO/USDA collaborations necessary to increase the capacity of farmer's markets to accept cash vouchers, EBT, and credit cards	Hawaii County
Provide additional resources for DOA to market Hawaii products in a more dedicated way, include unifying the disparate county-specific marketing programs*	State of Hawaii

## **Home Production - Findings**



- Large improvement in food and nutrition security for children and families
- Moderate improvement in obesity, achieved through improved nutrition quality, decreased hunger, and physical activity
- Small economic impact, achieved through families having money to spend on items other than food.
- Greatest benefit among those who are low income or live further from food markets.

## Home Production - Recommendations



Recommendation	Responsible Body
Fund expansion of the school and community gardening programs that educate students and families about growing and preparing fresh food	DOH and UH community colleges
Include information in student instruction materials, teacher trainings, publications, and public outreach about the ways that school and home gardening can improve health	Hawaii Island School Garden Network; UH
Repeal legislation or regulation that unnecessarily impedes home production or community gardening in residential areas.	State Legislature, County Council

## Agricultural Plan HIA – Policy Update



Political landscape for agricultural policy in Hawaii state and county

## Advocacy on agricultural issues



What have you all been up to re: advocating for agricultural issues in Hawaii?

Name of org

Specific bill or policy

**Decision maker** 

Advocacy action

## Agricultural Plan HIA



Who influences the decision-makers?

How do we best reach the decision-makers?

Who is best to talk with the decision-makers?

How do we frame the recommendations for each

decision-maker audience?

What are the best messages for each type of decision-maker?

## Framing



Mental structures that help people understand the world, based on particular cues from *outside* themselves that activate assumptions and values they hold *within* themselves.

#### ECONOMIC DEVELOPMENT

Our minds are so efficient at "filling in the blanks" that the process is unconscious and unquestioned, which can be a problem when it is wrong, as it was in this case

### FCQNQMIC DFVFIQRMFNT

♦ Frames transmit meaning♦ Frames transmit values

## Agriculture Plan policies from HIA



- Institutional Buying
- Commercial Expansion
- Home Production



## What is framing?



- Frames shape the story they help people to understand the *what, who* and *what now?* 
  - What is the problem?
  - What is causing it?
  - Who is responsible?
  - What is the solution?

### Framing and Public Health: National Frames



#### Values:

- Individualism
- Neutral government/social institutions
- Voluntary behavior
- Who is responsible?
  - Personal responsibility
  - Blaming the victim
- Ex: Obesity

# So, what is the solution?



### Framing and Public Health: Public Health Frames



#### Values:

- Fairness/equity
- Prevention
- Environmental context/social conditions

## Who is responsible?

- Collective responsibility
- Wide-angle lens

# Different story, different solutions



## What are the frames around our policies?



Farm to School?

Commercial Expansion?

Home production?



#### Farm to School

 Kids need our help: We need to improve school lunch, because the health of our kids is at stake

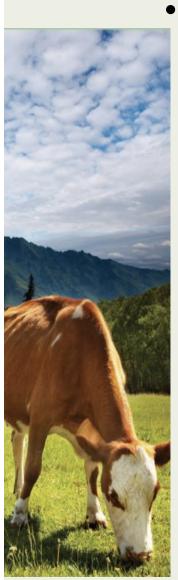


- 51% of Hawai'i children qualify for FRLP
- 26% of families on Hawai'i island use SNAP (food stamps), which accounts for over 31% of children
- i.e., almost 1 of every 3 children need government help to eat
- 58% of all Hawaii residents are overweight or obese (2008)
- 67% of Native Hawaiians are overweight or obese
- Relates to access to healthy food (income, rural)





- A job creation strategy: Commercial expansion of agriculture will create jobs for those on Hawai'i island
- More local ag will support the local economy
  - Hawai'i consumers spend \$3.1 billion/year on food
- We can't afford to wait
  - We have limited supply of food in case of emergency; we import about 85% of our food



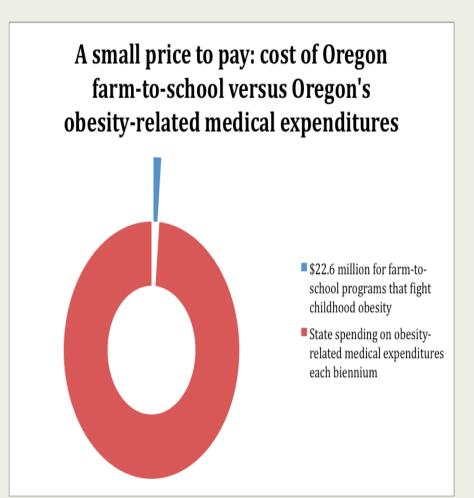


- Home Production Growing your own food can lead to:
  - Better tasting food that has more nutritional value
  - Better mental health and well-being
  - Connection to family and culture
  - Addition to family & community food supply (self-sufficiency)
  - home gardens Hawai'i





- We can't wait for change:
- Obesity levels are rising, food costs are creeping up due to energy prices, and Hawaiian farmers are struggling;
- we need to act now.



### Who are our audiences?



- Federal, state and local policy-makers
- County R & D
- Public health officials
- Department of Education
- School boards, teachers, school nutrition directors, school districts, parent groups
- Advocacy groups
- Producers, processors, distributors
- Media outlets
- The public

### What do we want them to do?



- Policy-makers: consider health, improve legislation, replicate in other states, nationally
- Public health/school officials: consider new programs
- Colleagues/advocates: help you make your case
- Producers/packagers/distributors: grassroots voice
- Media: get the word out
- Public: share individual stories

## Exercise



- Pick a recommendation
- Pick an audience
- Go through worksheet

### Exercise



Value message: How does our issue align with audience's closely held values?

**Barrier message:** What is the audience's best reason to say no? How do we counter it?

Vision message: What will happen if we accomplish our objective? How will things be better for the audience?

**The Ask:** What, specifically, do we want our audience to do? What are communication methods for this audience?

### **Communication Methods**



- Meetings / Conferences
- Lectures / Speeches
- Internal newsletters / e-news
- Testimony
- Emails
- Phone calls
- List servs

One-pagers, stories

### Communication Methods



- Press release/feature story/media event
- Op-Ed / Editorial board meeting
- Reporter meetings / Public education
- Website(s) / Facebook / Twitter
- Work with existing blogs
- Neighborhood papers
- Don't forget radio

# HIA Workplan/Timeline



August 2011	Draft HIA complete and recommendations prioritized
Aug 2011–Sept 2011	Comments on draft HIA back, other products of HIA produced
Sept - Oct 2011	Meetings with decision-makers; articles in paper and on TV; community meetings with other "messengers"
Nov 2011	Legislation drafted
Nov – Feb 2012	Informing decision-makers (see above)
Ongoing	Monitoring HIA effectiveness in supporting positive health outcomes